

**GRAND LAKE FIRE PROTECTION DISTRICT
FINANCIAL STATEMENTS
WITH
INDEPENDENT AUDITOR'S REPORT
DECEMBER 31, 2023**

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Green & Associates LLC

Certified Public Accountants & Business Consultants

INDEPENDENT AUDITOR'S REPORT

Board of Directors
Grand Lake Fire Protection District

Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of Grand Lake Fire Protection District as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Grand Lake Fire Protection District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Grand Lake Fire Protection District as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Grand Lake Fire Protection District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Grand Lake Fire Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

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In performing an audit in accordance with generally accepted auditing standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures of the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Grand Lake Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Grand Lake Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, Schedule of Revenues, Expenditures and Changes in Fund balances – Budget and Actual General Fund, Schedule of Contributions – Multiyear, Schedule of Changes in Net Pension Liability / (Asset) and Related Ratios Multiyear, Schedule of the District's Proportionate Share of the Net Pension Liability – FPPA SWDB, Schedule of Pension Contributions – FPPA SWDB, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Fort Collins, Colorado
June 14, 2024

Management's Discussion and Analysis

Grand Lake Fire Protection District

Management's Discussion and Analysis

Introduction:

Management's Discussion and Analysis is intended to provide the reader and user of our financial statements with a narrative overview of the District's financial activities. Management's Discussion and Analysis (MD&A) should be read in conjunction with the District's financial statements and notes to the financial statements, beginning on page 5.

Overview of the Financial Statements of the District:

The audited financial statements of the District are:

- Statement of Net Position
- Statement of Activities
- Balance Sheet – Governmental Fund
- Statement of Revenues, Expenditures, and Changes in Fund Balance-Governmental Fund
- Notes to the Financial Statements

The financial statements of the District are presented as a special purpose government engaged in government type activities. These financial statements distinguish between the functions of the District that will be principally supported by taxes. The functions of the District include the provision of fire protection services and emergency services.

The **Statement of Net Position** is prepared using the full accrual basis of accounting, provides information about what is owned (assets) by the District, what is owed (liabilities) by the District, and what is the District's equity in its assets (Net Position). Over time, the comparison of changes in Net Position may provide a useful method of evaluating whether the financial position of the District is improving, deteriorating, or maintaining a status quo.

The **Statement of Activities** provides information about the components – Program Expenses, Program Revenue, General Revenue – of the District's annual operating activities and how those activities affected Net Position.

The **Balance Sheet – Governmental Funds** presents the financial position of the District's funds using the traditional government modified accrual method of accounting, which does not reflect capital assets and debt obligations.

The **Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds** presents the activities of the District's funds using the modified accrual method of accounting which includes expenditures for capital assets and debt service obligations. This method approximates the reporting on a cash basis and closely follows the budgetary method.

The two reconciliations, which accompany these governmental funds statements, provide explanations of the specific differences in these statements as compared to the Statement of Net Position and the Statement of Activities.

The **Notes to Financial Statements** provide additional, required disclosures about the District, its accounting policies and practices, its financial position and operating activities, and other required information. The information included in these notes is essential to a full understanding of the information contained in the financial statements.

Condensed Comparative Financial Information:
Condensed Statement of Net Position

	<u>2023</u>	<u>2022</u>
Current Assets		
Cash and cash equivalents	\$ 2,143,967	\$ 1,945,440
Other current assets	2,396,931	1,874,119
	<u>4,540,898</u>	<u>3,819,559</u>
Non Current Assets		
Capital assets – net	4,676,708	5,001,875
Other	348,012	1,366,964
Total Assets	<u>9,565,618</u>	<u>10,188,398</u>
Deferred Outflows of Resources	938,171	408,388
Current Liabilities	313,452	302,962
Long Term Liabilities	1,822,491	1,903,180
Total Liabilities	<u>2,135,943</u>	<u>2,206,142</u>
Deferred Inflows of Resources	<u>2,596,862</u>	<u>2,601,206</u>
Net Position		
Net investment in capital assets	2,773,528	2,934,495
Restricted	419,472	1,430,432
Unrestricted	2,577,984	1,424,511
Total Net Position	<u>\$ 5,770,984</u>	<u>\$ 5,789,438</u>

Condensed Statement of Activities

	<u>2023</u>	<u>2022</u>
Program Expenses		
Fire protection and emergency services	2,438,458	1,894,800
Total Program Expenses	<u>2,438,458</u>	<u>1,894,800</u>
Program Revenues		
Charges for services	296,694	139,967
Grants & contributions	28,790	19,313
Total Program Revenue	<u>325,484</u>	<u>159,280</u>
Net Program Expense	<u>2,112,974</u>	<u>1,735,520</u>
General Revenues	<u>2,094,520</u>	<u>1,982,827</u>
Change in Net Position	(18,454)	247,307
Net Position, Beginning of Year	5,789,438	5,542,131
Net Position, End of Year	<u>\$ 5,770,984</u>	<u>\$ 5,789,438</u>

This foregoing information is a summary of the financial information contained in the District's financial statements. For more about the information contained in this condensed, comparative financial information, we recommend a close review of the accompanying audited financial statements beginning on page 7.

Discussion of Financial Position and Operating Activities

The District's Net Position as of December 31, 2023 was \$5,770,984. This is a decrease of \$18,454 from 2022. Capital expenditures are not expensed in this statement.

Unrestricted cash and cash equivalents of the District at December 31, 2023, totaled \$2,143,997, which is an increase from the previous year.

Capital Assets, net of accumulated depreciation, of the District at December 31, 2023, totaled \$4,676,708 which includes additions of \$12,134 and depreciation of \$337,301.

General revenues were \$2,094,520 and relate primarily to taxes and earnings on investments. See page 6 of the accompanying Financial Statements for details of these revenues and expenses.

Fund Discussion

The General Fund balance increased from \$1,953,859 in 2022 to \$2,182,326 in 2023. The fund balance includes \$71,460 restricted for emergencies in accordance with TABOR requirements. The assets and liabilities are comprised primarily of cash, investments and property tax revenues to be realized in 2023.

The General Fund revenues exceeded expenditures by \$228,467 see page 8 of the accompanying financial statements for the details of the revenues and expenditures.

General Fund Budgetary Discussion

Actual revenues for 2023 were \$454,022 more than the final budget. Actual expenditures for 2023 were \$220,393 less than the final budgeted expenditures primarily because contingency expenses were not required. See page 24 of the accompanying financial statements for more detail. The budget was not amended for the year, as such all numbers are compared to the final budgeted amounts.

Capital Assets and Long-term Obligations

Capital Assets. The District's primary capital assets are buildings and fire suppression equipment. There was one capital asset addition in 2023. There was a disposal of equipment that was fully depreciated during the year. See Note 3 of the Notes to the Financial Statements on page 14.

Long-term Debt. The only activity in long-term debt was the scheduled payments on the capital leases.

Economic Factors and Next Year's Budget. The District is expecting an increase in property taxes in 2024 relating to increases in assessed valuation. The expenses are projected to remain relatively the same. Other revenues of the district are not expected to fluctuate much in the upcoming year.

Requests for Information. This financial report is designed to provide a general overview of Grand Lake Fire Protection District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the District at Grand Lake Fire Protection District, PO Box 1408, 201 W Portal Road, Grand Lake, CO 80447.

Basic Financial Statements

**Grand Lake Fire Protection District
Statement of Net Position
December 31, 2023**

Assets

Current Assets

Cash and cash equivalents	\$ 2,143,997
Investments	22,542
Prepaid expenses	4,102
Cash at county treasurer	9,719
Accounts receivable	46,715
Property taxes receivable	2,313,823
Total Current Assets	<u>4,540,898</u>

Noncurrent Assets

Net pension asset - Volunteer	348,012
Capital assets	
Non-depreciable	90,115
Depreciable	9,224,322
Less: Accumulated depreciation	<u>(4,637,729)</u>
Net Capital Assets	<u>4,676,708</u>
Total Noncurrent Assets	<u>5,024,720</u>
Total Assets	<u>9,565,618</u>

Deferred Outflows of Resources

FPPA Volunteer Pension	244,885
FPPA SWDB Pension	693,286
Total Deferred Outflows of Resources	<u>938,171</u>

Liabilities

Current Liabilities

Accounts payable	7,752
Accrued wages	7,515
Other accrued liabilities	29,482
Accrued compensated absences	98,794
Lease - current portion	169,909
Total Liabilities	<u>313,452</u>

Long Term Liabilities

Net pension liability - SWDB	89,220
Lease - long-term	1,733,271
Total Long Term Liabilities	<u>1,822,491</u>
Total Liabilities	<u>2,135,943</u>

Deferred Inflows of Resources

Deferred property taxes	2,313,823
FPPA Volunteer Pension	146,018
FPPA SWDB Pension	137,021
Total Deferred Inflows of Resources	<u>2,596,862</u>

Net Position

Net investments in capital assets	2,773,528
Restricted for emergencies	71,460
Restricted - pension	348,012
Unrestricted	<u>2,577,984</u>
Total Net Position	<u>\$ 5,770,984</u>

**Grand Lake Fire Protection District
Statement of Activities
For the Year Ended December 31, 2023**

		Program Revenues		Net (Expenses) Revenue and Changes in Net Position
Governmental Activities	Expenses	Charges for Service	Operating Grants and Contributions	Governmental Activities
Fire protection and emergency services	\$ 2,438,458	\$ 296,694	\$ 28,790	\$ (2,112,974)
Total Governmental Activities	\$ 2,438,458	\$ 296,694	\$ 28,790	(2,112,974)
General Revenues				
Property taxes				1,815,479
Specific ownership taxes				115,308
Earnings on investments				107,511
Other				18,222
Gain on sale of capital assets				38,000
Total Revenues				2,094,520
Change in Net Position				(18,454)
Net Position - Beginning of Year				5,789,438
Net Position - End of Year				\$ 5,770,984

Fund Financial Statements

**Grand Lake Fire Protection District
Balance Sheet
December 31, 2023**

	General Fund
Assets	
Current Assets	
Cash and cash equivalents	\$ 2,143,997
Investments	22,542
Prepaid expenses	4,102
Cash at county treasurer	9,719
Accounts receivable	46,715
Property taxes receivable	2,313,823
Total Assets	\$ 4,540,898
Liabilities	
Current Liabilities	
Accounts payable	\$ 7,752
Accrued wages	7,515
Other accrued liabilities	29,482
Total Liabilities	44,749
Deferred Inflows of Resources	
Deferred property tax revenue	2,313,823
Total Deferred Inflows of Resources	2,313,823
Equity	
Fund Balance	
Restricted	71,460
Nonspendable	4,102
Assigned	35,278
Unassigned	2,071,486
Total Fund Balance	2,182,326
Total Liabilities, Fund Balance and Deferred Inflows	\$ 4,540,898
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	
Amounts reported for governmental funds in the Statement of Net Position are different because:	
Total fund balance	2,182,326
Capital Assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	4,676,708
Net pension liability, asset, and the related deferred inflows and outflows of resources are not current financial resources and are therefore not reported in the fund financial statements.	913,924
Financing leases are not due and payable in the current period and therefore are not reported as liabilities in the fund financial statements	(1,903,180)
Accrued compensated absences are not due and payable in the current period and therefore are not reported as liabilities in the fund financial statements	(98,794)
Total Net Position	\$ 5,770,984

Grand Lake Fire Protection District
Statement of Revenue, Expenditures and Changes in Fund Balance
For the Year Ended December 31, 2023

	General Fund
Revenues	
Property taxes	\$ 1,815,479
Specific ownership taxes	115,308
Earnings on investments	107,511
Contributions	2,790
Charges for services	296,694
Grants	26,000
Other	18,222
Total Revenue	2,382,004
Expenditures	
Wages and benefits	1,538,454
Administration	125,878
Firefighting and rescue operations	189,616
County treasurer fees	90,882
Capital Outlay	12,134
Capital lease payments - principal	164,200
Capital lease payments - interest	70,373
Total Expenditures	2,191,537
Revenue Over (Under) Expenditures	190,467
Other Financing Sources	
Proceeds from sale of capital assets	38,000
Total Other Financing Sources	38,000
Net Change in Fund Balance	228,467
Fund Balance, beginning of year	1,953,859
Fund Balance, end of year	\$ 2,182,326
Total Change in Fund Balance Governmental Fund	\$ 228,467
Depreciation expense reported in the Statement of Activities does not require the use of current financial resources therefore is excluded from the fund statements.	(337,301)
Accrued vacation does not require the use of current financial resources and therefore is not reported in the fund financial statements.	(11,750)
Changes arising from the change in Net pension liability and the related deferred inflows and outflows of resources are not current financial resources and are therefore not reported in the fund financial statements.	(74,204)
Capital outlay to purchase or build capital assets is reported in governmental funds as an expenditure. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their useful lives.	12,134
Payments on capital leases are reported as expenditures on the governmental fund statements but are reported as a reduction of long-term debt on the Statement of Net Position	164,200
Change in Net Position of Governmental Activities	\$ (18,454)

Grand Lake Fire Protection District
Notes to Financial Statements
December 31, 2023

Note 1 Summary of Significant Accounting Policies

Financial Reporting Entity

In conformance with Governmental Accounting and Financial Reporting Standards, Grand Lake Fire Protection District, (the "District"), is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of the District within the geographical area organized as the Grand Lake Fire Protection District. The District meets the criteria of a primary government: its Board of Directors is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent.

In accordance with governmental accounting standards, the District has considered the possibility of inclusion of additional entities in its financial statements. The definition of the reporting entity is based primarily on financial accountability. No other entities have been included in the District's financial statements.

Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of information.

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government and exclude the activity of funds that are fiduciary in nature.

The Statement of Net Position presents the financial position of the governmental activities at the end of the year. The Statement of Activities presents a comparison between program expenses and the program revenue for each program or function of the District's governmental activities. Program expenses are those that are specifically associated with a service, program or department; and therefore, clearly identifiable to a particular function. Program revenue includes charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenue are presented as general revenue of the District, with certain limited exceptions. The comparison of program expenses with program revenue identifies the extent to which each governmental function is self-financing or draws from the general revenue of the District.

Fund Financial Statements

During the year the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 1 Summary of Significant Accounting Policies (Continued)

Fund Accounting

The accounts of the District are organized on the basis of funds which are considered a separate accounting entity. The District reports the following major governmental fund.

General Fund –is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Measurement Focus and Basis of Accounting

Government-wide Financial Statement

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. All assets and liabilities associated with the District are included in the Statement of Net Position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet and only revenues that are available within 60 days are recorded in the Statement of Revenues, Expenditures and Changes in Fund Balance. The Statement of Revenues, Expenditures, and Changes in Fund Balance reports on the sources and uses of current financial resources. This approach differs from the manner in which the activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Revenue

Revenue resulting from exchange transactions, in which each party gives and receives essentially the same value, is recorded on the accrual basis, when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are both measurable and available to finance expenditures, which is typically within sixty days of realization. The transactions are classified as operating revenues.

Non-exchange transactions, in which the District receives value without directly giving value in return, include property taxes, grants, entitlements and donations. Revenue from property tax is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. These transactions are classified as non-operating revenues.

Property Taxes

The County Treasurer collects and remits property taxes to the District monthly. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied for the current year prior to December 31 and are payable in full on April 30 of the subsequent year, or in two installments on February 28 and June 15. Property taxes are recorded as receivables and deferred revenue when levied. As taxes are collected, the receivable and deferral are reduced and income is recognized.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 1 Summary of Significant Accounting Policies (Continued)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in governmental funds.

Cash and cash equivalents- The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with maturities of 90 days or less at the date of their acquisition.

Investments – investments are recorded at fair value, which approximates cost.

Receivables – all receivables are reported at their book value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. No allowance for doubtful accounts has been established since the District has the right to place a lien on the property to collect the balance due.

Assets and Liabilities

Capital assets –Capital assets are stated at cost or estimated cost. The capitalization threshold for fixed assets is \$5,000. Depreciation over the estimated useful lives of the assets is computed using the straight-line method. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Estimated useful lives are as follows:

<u>Description</u>	<u>Estimated Lives</u>
Land	N/A
Buildings and improvements	20-50 years
Vehicles	10-20 years
Equipment	5-10 years

These assets are reported in the government-wide Statement of Net Position but are not reported in the fund financial statements.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. Long-term debt obligations are not recognized as a liability on the governmental fund financial statements but instead are recorded when paid.

Compensated absences represent the accumulated unpaid vacation time accrued by the employees. Upon termination of employment each employee will be compensated for their unused vacation time at their current rate of pay up to a maximum of 480 to 624 hours, dependent on years of service. There is no payment for sick time upon termination of employment. In the government fund unpaid vacation is not expected to be paid from current resources and therefore is not accrued. Unpaid vacation is reported as a liability on the government-wide financial statements.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 1 Summary of Significant Accounting Policies (Continued)

Deferred Outflows / Inflows of Resources

The District implemented the provisions of GASB No. 63 Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position (GASB 63) and the provisions of GASB No. 65 Items Previously Reported as Assets and Liabilities (GASB 65). As a result in addition to assets, liabilities and net position, the statement of net position will sometimes report a separate section for deferred outflows of resources and deferred inflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period (deferred outflow) or the acquisition of net position that applies to future periods (deferred inflows).

Net Position

Equity is classified as net position and displayed in three components:

- a. Net investments in capital assets – consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted Net Position – consists of net position with constraints placed on the use either by (1) external groups, such as creditors, grantors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. The District utilizes restricted net position before utilizing unrestricted net position when an expense is incurred for both purposes.
- c. Unrestricted Net Position – all other net position that do not meet the definition of “restricted” or “net investment in capital assets.” These net position are available for future operations or distributions.

Fund Balance

Nonspendable- consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The nonspendable fund balance was \$4,102 relating to prepaid expenses as of December 31, 2023.

Restricted - General Fund - Article X, Section 20 of the Constitution of the State of Colorado (TABOR) requires the District to establish Emergency reserves (see Note 5). A reservation of \$71,460 of the General Fund balance has been made in compliance with this requirement.

Committed- General Fund - Committed fund balance includes those items which can be used for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors formally removes or changes the specified uses. The District had a committed fund balance of \$0 as of December 31, 2023.

Assigned – Includes all amounts that are constrained by the District’s intent to be used for a specific purpose but are neither committed nor restricted. The assignment of these balances must occur through a formal action of the Board of Directors. As of December 31, 2023, the assigned fund balance was \$35,278 relating to scholarships and member assistance.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 1 Summary of Significant Accounting Policies (Continued)

Unassigned- consists of the residual classification for the fund. This represents amounts that have not been assigned to other funds and that has not been restricted, committed, or assigned for specific purposes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Budgets and Budgetary Accounting

Budgets are adopted on a cash basis except for accrual of current vendor invoices. Annual appropriated budgets are adopted for the fund. All annual appropriations lapse at fiscal year-end.

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- Budgets are required by state law for all funds. The budget includes proposed expenditures and the means of financing them. All appropriations lapse at year-end.
- Prior to December 31, the budget is adopted by formal resolution.
- Budgets are required to be filed with the State of Colorado within thirty days after the beginning of the fiscal year.
- Expenditures may not legally exceed appropriations at the fund level.
- The District Board must approve revisions that alter the total expenditures of any fund.
- Budgeted amounts reported in the accompanying financial statements are as originally adopted by the District Board or revised by the District Board.

Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 2 Cash and Investments

Cash Deposits

As of December 31, 2023, the District's cash deposits had a carrying balance of \$217,645 with corresponding bank balance of \$218,153 of which \$218,153 is federally insured. The District did not have any deposits which are in excess of FDIC coverage. Deposits in excess of FDIC coverage are collateralized under the Colorado Public Deposit Protection Act. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified under the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The Colorado Divisions of Banking and Financial Services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 2 Cash and Investments (Continued)

Investments

Colorado statutes specify in which investment instruments the units of local government may invest:

- Obligations of the United States and certain United States government agency securities, and the World Bank.
- Certain international agency securities.
- General obligation and revenue bonds of United States local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper.
- Local government investment pools.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts.

The District had \$22,542 invested in certificates of deposit with United Business Bank with maturities ranging from 12 – 24 months as of December 31, 2023, which were not rated.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The District's deposit policy is in accordance with State statute. As of December 31, 2023, none of the District's deposits were exposed to custodial credit risk.

At December 31, 2023, the District had \$1,926,352 invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust offers shares in three portfolios, COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+ - The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under section 24-75-601, C.R.S., as amended.

COLOTRUST EDGE - The Trust operates similarly to a money market fund and each share is equal in value to \$10.00. The portfolio may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAM by Standard & Poor's and is measured at net asset value (NAV). There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 2 Cash and Investments (Continued)

Interest Rate Risk

Colorado statutes require that no investment may have a maturity in excess of five years from the date of purchase, unless an available active market exists. The District's investment portfolio does not contain investments that exceed that limitation of five years. A summary of cash and cash equivalents at December 31, 2023, is as follows:

Cash deposits	\$ 217,645
Colostrust	1,926,352
	<u> </u>
Total cash and cash equivalents	<u>\$ 2,143,997</u>

Note 3 Capital Assets

	Balance at 12/31/2022	Additions	Deletions	Balance at 12/31/2023
Non-Depreciable				
Land	\$ 90,115	\$ -	\$ -	\$ 90,115
Total Non-Depreciable	<u>90,115</u>	<u>-</u>	<u>-</u>	<u>90,115</u>
Depreciable				
Buildings and improvements	3,794,700	12,134	-	3,806,834
Firetrucks and equipment	5,417,488	-	-	5,417,488
Total Depreciable	<u>9,212,188</u>	<u>12,134</u>	<u>-</u>	<u>9,224,322</u>
Less Accumulated Depreciation				
Buildings and improvements	(1,702,682)	(83,025)	-	(1,785,707)
Firetrucks and equipment	(2,597,746)	(254,276)	-	(2,852,022)
Total Accumulated Depreciation	<u>(4,300,428)</u>	<u>(337,301)</u>	<u>-</u>	<u>(4,637,729)</u>
Net Capital Assets	<u>\$ 5,001,875</u>	<u>\$ (325,167)</u>	<u>\$ -</u>	<u>\$ 4,676,708</u>

Depreciation expense has been allocated to the various activities as follows:

Firefighting and rescue operations	\$ 337,301
Total depreciation charged to expense	<u>\$ 337,301</u>

Note 4 Long-Term Obligations

On January 29, 2020, the District entered into a lease-purchase agreement with TCF National Bank (lessor) in the principal amount of \$197,655. Proceeds were used to acquire a Type-1 Ambulance. Payments including interest calculated at 3.68%, in the amount of \$21,426 are due semiannually in February and August through 2023. The lease is secured by the ambulance, which transfers to the District following fulfillment of the lease terms. The lease contains various covenants and representations that are usual and customary for municipal financing. Events of default include failure to pay lease payments when due, and a substantial deterioration in the District's financial condition. The lessor's remedies include declaring the entire unpaid portion of the lease to be immediately paid, and requiring return of the ambulance and the attached equipment.

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 4 Long-Term Obligations (Continued)

On February 18, 2020, and subsequently amended on December 8, 2020, the District entered into a lease-purchase agreement with PNC Equipment Finance, LLC (lessor) in the principal amount of \$2,224,962. Proceeds were used to acquire a rescue pumper, aerial ladder truck, and related equipment (the equipment). Payments, including interest calculated at 3.68%, in the amount of \$191,502 are due annually in February through 2035. The lease is secured by the equipment, which transfers to the District following fulfillment of the lease terms. The lease contains various covenants and representations that are usual and customary for municipal financing. Events of default include failure to pay lease payments when due, declaration of bankruptcy by the District, or violation of any covenant. The lessor's remedies include declaring the entire unpaid portion of the lease to be immediately paid, sale of the equipment with proceeds paid to lessor, and requiring return of the pumper and attached equipment. As of December 31, 2023 changes related to the lease are below and net asset value of the items collateralized under the lease was \$1,909,652.

	Balance			Balance		Amount due
	12/31/2022	Additions	Payments	12/31/2023		within one
						year
TCF Lease purchase	\$ 81,903	\$ -	\$ (40,205)	\$ 41,698	\$	41,698
PNC Lease Purchase	1,985,477	-	(123,995)	1,861,482		128,211
Total	<u>\$ 2,067,380</u>	<u>\$ -</u>	<u>\$ (164,200)</u>	<u>\$ 1,903,180</u>	<u>\$</u>	<u>169,909</u>

The future minimum payments on the long-term obligations are as follows:

	Principal	Interest	Total
2024	\$ 169,909	\$ 64,445	\$ 234,354
2025	132,570	58,931	191,501
2026	137,078	54,423	191,501
2027	141,738	49,763	191,501
2028	146,558	44,943	191,501
2029-2033	811,008	146,500	957,508
2034-2035	364,319	18,684	383,003
Total	<u>\$1,903,180</u>	<u>\$ 437,689</u>	<u>\$2,340,869</u>

Note 5 Tax, Spending, and Debt Limitation

Article X, Section 20 of the Colorado Constitution, The Taxpayer's Bill of Rights (TABOR), contains several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR.

Spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for allowable increases based upon inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the fiscal year spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish emergency reserves, which must be at least 3% of fiscal year spending, excluding bonded debt service. Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases. This District had an emergency reserve of \$71,460 as of December 31, 2023.

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 6 Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The District maintains commercial insurance to mitigate their risks of loss. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

Note 7 Pension Plans

Volunteer Fireman's Pension Plan

The District has established a single-employer defined benefit pension plan for volunteer firefighters (the "Plan") as authorized by the State of Colorado statute. The Plan is administered by the FPPA. Any firefighter who has both attained the age of 50 and completed 20 years of active service shall be eligible for monthly pension. A lesser pension is available after 10 years of active service. A firefighter, who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity and extends beyond one year, shall be compensated in an amount determined by the pension Board of Directors. The annual financial report of FPPA may be obtained by contacting FPPA at 5290 DTC Parkway, Suite 100, Greenwood Village, CO 80111-2721. The plan consists of 13 retirees, 5 active members and 0 inactive non-retired members.

The Plan receives contributions from the District based on amounts determined by the pension board. As established by the legislature, the State of Colorado contributes 90% of the District's contribution. The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. For the year ended December 31, 2023, the District contributed \$0. For the year ended December 31, 2022 the District contributed \$0 and the State contributed \$0 which was equal or greater than the required contributions to the Plan.

The plan provides retirement benefits as established by the pension fund's board of trustees which is comprised of the five directors of the district and two district volunteer firefighters. The pension board is responsible for establishing and amending benefit terms. Volunteers right to a benefit vests after 10 years and there are no forfeiture rules. Upon retirement, beneficiaries receive \$45 per month for every year of service over 10 years, up to 20 years of service.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the Department reported an asset of (\$348,012) for its net pension liability / (asset). The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. For the year ended December 31, 2023, the Department recognized pension expense / (income) of \$116,207. At December 31, 2023, the Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 7 Pension Plans (Continued)

	Deferred Outflows Resources	of	Deferred Inflows of Resources
Differences between actual and expected experience	\$8,626		\$0
Changes in assumptions	3,374		0
Net difference between actual and projected earnings on pension plan investments	232,885		146,018
Department contributions subsequent to the measurement date	0		0
Total	\$ 244,885		\$ 146,018

\$0 reported as deferred outflows of resources related to pensions resulting from Department contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Deferred outflows / inflows of resources to be amortized are as follows:

<u>Year Ending</u>	<u>Net Deferred Outflows / (Inflows) of Resources</u>
2024	(5,886)
2025	16,198
2026	30,333
2027	58,222
2028	-
Thereafter	-
Total	98,867

Actuarial assumptions. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.00 percent, compounded annually net of operating expenses, and including inflation
Projected salary increases	N/A
Cost of Living Adjustment	0.0 percent
Inflation	2.5 percent

On-duty related mortality is assumed to be 0.00020 per year for all members. The actuarial assumptions used in the January 1, 2022 valuation were based on the results of an actuarial experience study for the period ending December 31, 2018. As a result of the 2018 actuarial experience study, the main actuarial factor changes were:

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 7 Pension Plans (Continued)

- Decreased investment rate of return from 7.00%
- Revised the mortality rates

Asset Class	Target Allocation	Long Term Expected Rate of Return
Cash	1%	3.92%
Fixed Income - Rates	10%	5.45%
Fixed Income - Credit	5%	6.90%
Absolute Return	9%	6.49%
Long Short	6%	7.47%
Global Public Equity	35%	8.93%
Private Capital	34%	10.31%
Total	100%	

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plans target asset allocation as of December 31, 2022, are summarized in the above table.

Discount rate. The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Fire & Police Pension Association Board of Director's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Department's proportionate share of the net pension liability to changes in the discount rate. The following presents the Department's net pension liability/(asset) calculated using the discount rate of 7.00 percent, as well as what the Department's net pension liability/(Asset) would be if it were calculated using a discount rate that is 1-percentagepoint lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 7 Pension Plans (Continued)

	1.00% Decrease	Current Discount Rate*	1.00% Increase
Department's net pension liability/(asset)	\$(228,894)	\$(348,012)	\$(450,204)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Fire & Police Pension Association of Colorado financial report.

Statewide Defined Benefit Pension Plan

The District contributes to the Statewide Defined Benefit Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan (SWDB) provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members hired prior to January 1, 1997 through the Statewide Death and Disability Plan, which is also administered by the FPPA. This is a noncontributory plan. All full-time, paid police officers of the District are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Local revenue sources are responsible for funding of the Death and Disability benefits for firefighters hired on or after January 1, 1997.

Colorado statutes assign the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

Description of Benefits

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years pensionable earnings for each year of credited services up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for member of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members covered under Statewide Defined Benefit Social Security Component will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefit adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 7 Pension Plans (Continued)

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Members of the SWDB plan and their employers contributing at the rate of 12 percent and 9 percent, respectively, of base salary for a total contribution rate of 21 percent in 2022. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2016. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will increase .5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings. Contributions to the SWDB plan from the District were \$82,853 for the year ended December 31, 2023.

Pension Liabilities (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the District reported a liability of \$89,220 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2023. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. At December 31, 2022, the District's proportion was .1005169267 percent, which was a decrease of .0123991942 percent from its proportion measured as of December 31, 2021.

For the year ended December 31, 2023, the District recognized pension income of \$42,003. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023

Note 7 Pension Plans (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 193,130	\$ 10,951
Changes in assumptions	114,303	0
Net difference between actual and projected earnings on pension plan investments	222,005	0
Net impact in change in proportionate share	80,995	126,070
Contributions subsequent to the measurement date	82,853	N/A
Total	\$ 693,286	\$ 137,021

\$82,853 in total reported as deferred outflows of resources related to pension resulting from District's contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended</u>	<u>Pension Expense</u>
2024	\$ 37,890
2025	75,777
2026	110,552
2027	156,845
2028	23,102
Thereafter	69,246
Total	\$ 473,412

Actuarial Assumptions

The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>Total Pension Liability</u>	<u>Actuarial Determined Contributions</u>
	January 1, 2023	January 1, 2022
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return*	7.0%	7.0%
Projected Salary Increases*	4.25-11.25%	4.25-11.25%
Cost of Living Adjustments (COLA)	0.0%	0.0%
*Includes Inflation at	2.5%	2.5%

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 7 Pension Plans (Continued)

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial calculations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

<u>Asset Class</u>	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	35.00 %	8.93 %
Equity Long/Short	6.00	7.47 %
Private Markets	34.00	10.31 %
Fixed Income - Rates	10.00	5.45 %
Fixed Income - Credit	5.00	6.90 %
Absolute Return	9.00	6.49 %
Cash	1.00	3.92 %
Total	100.00	

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based

**Grand Lake Fire Protection District
Notes to Financial Statements (Continued)
December 31, 2023**

Note 7 Pension Plans (Continued)

on the FPPA Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.05 percent (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan's net pension liability/(asset), calculated using a single discount rate of 7.00 percent, as well as what the plan's net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

<u>Discount Rate:</u>	<u>1% Decrease 6.00%</u>	<u>Current Discount Rate 7.00%</u>	<u>1% Increase 8.00%</u>
Proportionate share of the net pension liability (asset)	<u>\$ 615,070</u>	<u>\$89,220</u>	<u>\$(346,354)</u>

Pension Plan Fiduciary Net Position

Detailed information about the SWDB's fiduciary net position is available in FPPA's comprehensive annual financial report, which can be obtained at <http://www.fppaco.org>.

Required Supplementary Information

Grand Lake Fire Protection District
Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual General Fund
For the Year Ended December 31, 2023

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance with final budget favorable (unfavorable)</u>
Revenues			
Property taxes	\$ 1,813,982	\$ 1,815,479	\$ 1,497
Specific ownership taxes	90,000	115,308	25,308
Earnings on investments	15,000	107,511	92,511
Contributions	-	2,790	2,790
Charges for services	5,000	296,694	291,694
Grants and other donations	-	26,000	26,000
Other	2,000	18,222	16,222
Sales of assets	40,000	38,000	(2,000)
Total Revenue	<u>1,965,982</u>	<u>2,420,004</u>	<u>454,022</u>
Expenditures			
Operations:			
Wages and benefits	1,502,200	1,538,454	(36,254)
Administration	141,550	125,878	15,672
Firefighting and rescue operations	209,000	189,616	19,384
County treasurer fees	90,680	90,882	(202)
Capital outlay	15,000	12,134	2,866
Capital lease payments	234,500	234,573	(73)
Contingency	219,000	-	219,000
Total Expenditures	<u>2,411,930</u>	<u>2,191,537</u>	<u>220,393</u>
Net Change in Fund Balance	<u>\$ (445,948)</u>	228,467	<u>\$ 674,415</u>
Fund Balance, beginning of year		<u>1,953,859</u>	
Fund Balance, end of year		<u>\$ 2,182,326</u>	

**Grand Lake Fire Protection District
Schedule of Contributions Multiyear
Last 10 Fiscal Years ****

FY Ending December 31, (a)	Actuarially Determined Contribution (b)	Actual Contribution * (c)	Contribution Deficiency (Excess) (d) = (b) - (c)	Covered Payroll (e)	Actual Contribution as a % of Covered Payroll (f)
2022	\$ -	\$ -	\$ -	N/A	N/A
2021	\$ -	\$ -	\$ -	N/A	N/A
2020	\$ -	\$ -	\$ -	N/A	N/A
2019	\$ -	\$ -	\$ -	N/A	N/A
2018	\$ -	\$ -	\$ -	N/A	N/A
2017	\$ -	\$ -	\$ -	N/A	N/A
2016	\$ -	\$ -	\$ -	N/A	N/A
2015	\$ -	\$ -	\$ -	N/A	N/A
2014	\$ -	\$ -	\$ -	N/A	N/A
2013	\$ -	\$ -	\$ -	N/A	N/A

* Includes both employer and State of Colorado Supplemental Discretionary Payment

Notes to the Schedule of Contributions

Valuation Date

Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2023, determines the contribution amounts for 2023 and 2024.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 Years*
Asset Valuation Method	5-Year smoothed market
Inflation	2.50%
Salary Increases	N/A
Rate of Return	7.00%
Retirement Age	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.
Mortality	Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

Grand Lake Fire Protection District
Required Supplementary Information
Schedule of Changes in Net Pension Liability / (Asset) and Related Ratios Multiyear
Last 10 Fiscal Years

Measurement date December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability									
Service cost	\$ 21,344	\$ 21,344	\$ 2,829	\$ 2,829	\$ 9,223	\$ 9,223	\$ 7,752	\$ 7,752	\$ 6,213
Interest	81,772	82,892	74,668	76,603	81,739	82,379	85,833	85,797	68,349
Changes of benefit terms	123,014	-	128,966	-	-	-	-	-	-
Differences between expected and actual experience	13,350	-	15,167	-	(22,175)	-	(76,044)	-	(17,946)
Changes of assumptions	5,221	-	-	-	41,105	-	36,401	-	-
Benefit payments, including refunds of employee contributions	(126,060)	(114,600)	(111,933)	(102,380)	(102,060)	(98,301)	(103,050)	(83,420)	(87,780)
Net Change in Total Pension Liability	118,641	(10,364)	109,697	(22,948)	7,832	(6,699)	(49,108)	10,129	(31,164)
Total Pension Liability -Beginning	1,219,644	1,230,008	1,120,311	1,143,259	1,135,427	1,142,126	1,191,234	1,181,105	1,212,269
Total Pension Liability - Ending	1,338,285	1,219,644	1,230,008	1,120,311	1,143,259	1,135,427	1,142,126	1,191,234	1,181,105
Plan Fiduciary Net Position									
Contributions - Employer	-	-	-	-	-	-	-	-	-
Net investment income	(157,386)	263,537	215,180	225,559	1,420	227,386	83,709	30,228	110,504
Benefit payments, including refunds of employee contributions	(126,060)	(114,600)	(111,933)	(102,380)	(102,060)	(98,301)	(103,050)	(83,420)	(87,780)
Administrative expense	(4,934)	(6,801)	(4,496)	(5,606)	(4,088)	(4,209)	(2,775)	(4,707)	(2,905)
State of Colorado supplemental discretionary payments	-	-	-	-	-	-	-	-	-
Net Change in Plan Fiduciary Net Positions	(288,380)	142,136	98,751	117,573	(104,728)	124,876	(22,116)	(57,899)	19,819
Plan Fiduciary Net Position - Beginning	1,974,677	1,832,541	1,733,790	1,616,217	1,720,945	1,596,069	1,618,185	1,676,084	1,656,265
Plan Fiduciary Net Position - Ending	1,686,297	1,974,677	1,832,541	1,733,790	1,616,217	1,720,945	1,596,069	1,618,185	1,676,084
Net Pension liability - Ending	(348,012)	(755,033)	(602,533)	(613,479)	(472,958)	(585,518)	(453,943)	(426,951)	(494,979)
Plan fiduciary net position as a percentage of the total pension liability	126.00%	161.91%	148.99%	154.76%	141.37%	151.57%	139.75%	135.84%	141.91%
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered payroll.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

* This report is intended to show 10 years of data. Additional years will be shown as the information becomes available.

Grand Lake Fire Protection District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability - FPPA SWDB
Last 10 Fiscal Years *

	2022	2021	2020	2019	2018	2017	2016	2015	2014
District's proportion of the net pension liability / asset	0.1005169267%	0.1129161209%	0.1291133742%	0.0664183500%	0.0589957760%	0.0612018110%	0.0587529830%	0.0587027980%	0.0585994720%
District's proportional share of the net pension liability (asset)	\$ 89,220	\$ (611,931)	\$ (280,306)	\$ (37,564)	\$ 74,587	\$ (88,048)	\$ 21,230	\$ (1,035)	\$ (66,134)
District's percentage of net pension liability (asset) as a percent of covered payroll	10.20%	-67.32%	-27.03%	-7.67%	18.87%	-27.81%	8.16%	-0.38%	-25.09%
District's covered payroll	874,511	909,000	1,037,050	489,530	395,191	316,588	260,296	274,113	263,550
Total pension liability	3,752,109,029	3,352,605,624	3,230,485,701	2,919,378,738	2,653,120,261	2,269,410,684	2,021,526,883	1,846,961,999	1,652,901,084
Plan fiduciary net position	3,663,348,061	3,894,539,387	3,447,586,098	2,975,935,079	2,526,692,808	2,413,276,447	1,985,393,043	1,848,724,853	1,765,758,630
Net pension liability (asset)	\$ 88,760,968	\$ (541,933,763)	\$ (217,100,397)	\$ (56,556,341)	\$ 126,427,453	\$ (143,865,763)	\$ 36,133,840	\$ (1,762,854)	\$ (112,857,546)
Plan fiduciary net position as a percentage of the total pension	97.6%	116.2%	106.7%	101.9%	95.2%	106.3%	98.2%	100.1%	106.8%

* This report is intended to show 10 years of data. Additional years will be shown as the information becomes available.

**Grand Lake Fire Protection District
Schedule of Contributions Multiyear - FPPA SWDB
Last 10 Fiscal Years**

FY Ending December 31, (a)	Actuarially Determined Contribution (b)	Actual Contribution * (c)	Contribution Deficiency (Excess) (d) = (b) - (c)	Covered Payroll (e)	Actual Contribution as a % of Covered Payroll (f)
2023	\$ 82,853	\$ 82,853	\$ -	872,137	9.50%
2022	78,706	78,706	-	874,511	9.00%
2021	77,265	77,265	-	909,000	8.50%
2020	82,964	82,964	-	1,037,050	8.00%
2019	39,162	39,162	-	489,530	8.00%
2018	31,615	31,615	-	395,191	8.00%
2017	25,327	25,327	-	316,588	8.00%
2016	20,824	20,824	-	260,296	8.00%
2015	21,929	21,929	-	274,113	8.00%
2014	21,084	21,084	-	263,550	8.00%

* Includes both employer and State of Colorado Supplemental Discretionary Payment

Notes to the Schedule of Contributions

Valuation Date

Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2021, determines the contribution amounts for 2021 and 2022.

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